



**Weathering the Storm: The Impact of the Great  
Recession on Long-Term Services and Supports**  
State Profile: COLORADO

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# INTRODUCTION

*Weathering the Storm: The Impact of the Great Recession on Long-Term Services and Supports* is the most comprehensive analysis to date on the budget cuts to both Medicaid and non-Medicaid funded long-term services and supports (LTSS) in each state. It also illustrates state-by-state how LTSS are financed. In addition, this study provides a very early snapshot of the likelihood of states pursuing some of the LTSS provisions within the Affordable Care Act (ACA).

*Weathering the Storm* contains several components:

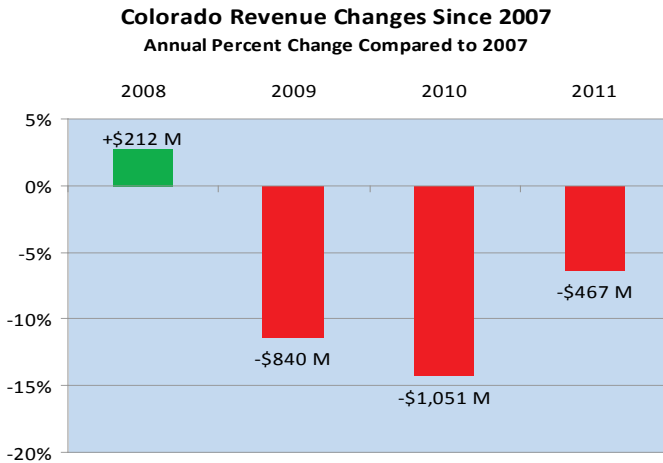
- The full report with an overview of findings and state-by-state tables;
- State profiles, which are 4 to 5 pages in length, for each state that participated in the study;
- An In Brief, which is a short synopsis; and
- A videotaped interview about the key findings.

Hard copies of *Weathering the Storm* are available free of charge. To order, please call the AARP Public Policy Institute at (202) 434-3890 or email [jgasaway@aarp.org](mailto:jgasaway@aarp.org).

All of the components of *Weathering the Storm* are also available on the web and can be found at [www.aarp.org/ppi](http://www.aarp.org/ppi), [www.nasuad.org](http://www.nasuad.org), and [www.healthmanagement.com](http://www.healthmanagement.com).

# COLORADO

## TAX COLLECTIONS



Source: HMA analysis of state tax collection data from the National Association of State Budget Officers (NASBO), Spring Fiscal Survey of States, 2008 (for baseline 2007 data); Spring Fiscal Survey of States, 2009 (for 2008 data) and Spring Fiscal Survey of States, 2010 (for 2009 actual, 2010 estimated, and 2011 projected). Revenue represents the following taxes if collected by the state: **Personal Income, Corporate, and Sales**. Percent change and change in amount collected (in millions) represents the divergence between the state fiscal year noted and baseline SFY 2007.

## ARRA FUNDING

### IMPACT OF ARRA ENHANCED MEDICAID FMAP EXPIRATION

- The Colorado legislature assumed the extension of ARRA FMAP in its budget, but agencies have budgeted as though they will not receive the funding.

### PREDICTED IMPACT OF THE EXPIRATION OF THE ARRA NUTRITION FUNDING

- Too soon to tell.

## STATE UNIT ON AGING AND DISABILITY (NON-MEDICAID) SERVICES

### STATE UNIT ON AGING NUMBER SERVED (UNDUPLICATED)

SFY 2009 (actual)	SFY 2010 (projected)	SFY 2011 (projected)	% Change SFY 2009–2011
39,174	39,174	39,174	0%

### STATE UNIT ON AGING TOTAL EXPENDITURE REDUCTIONS – ACTION TAKEN

SFY 2009–2010	SFY 2010–2011
6%–10%	None

STATE UNIT ON AGING SERVICE DEMAND AND EXPENDITURE CHANGES

Program	Change in Expenditures		Change in Service Requests
	SFY 2009–2010	SFY 2010–2011	SFY 2009–2010
Adult Foster Care	NA	NA	DK
Adult Day Care	NA	NA	DK
Adult Protective Services	NA	NA	DK
Assisted Living	NA	NA	DK
Behavioral Supports	NA	NA	DK
Case Management	NA	NA	DK
Chore	NA	NA	DK
Community Transition	NA	NA	DK
Congregate Meals	NA	NA	DK
Day Habilitation	NA	NA	DK
Disease Prevention/Health Promotion	NA	NA	DK
Elder Abuse Prevention	NA	NA	DK
Environmental Modifications	NA	NA	DK
Equipment and Supplies	NA	NA	DK
Family Caregiver Support	NA	NA	DK
Food Stamps/Supplemental Nutrition Assistance Program			DK
Foreclosure Counseling	NA	NA	DK
Homemaker	NA	NA	DK
Home-Delivered Meals	NA	NA	DK
Housing Assistance	NA	NA	DK
Information and Referral	NA	NA	DK
Legal Assistance Development	NA	NA	DK
LIHEAP			DK
Long-Term Care Ombudsman	NA	NA	DK
Nutritional Supplements	NA	NA	DK
Occupational Therapy	NA	NA	DK
Personal Care/Assistance	NA	NA	DK
Physical Therapy	NA	NA	DK
Recreational Therapy	NA	NA	DK
Residential Habilitation	NA	NA	DK
Respite	NA	NA	DK
Senior Community Service Employment Program	NA	NA	DK
Senior Centers	NA	NA	DK
Speech Therapy	NA	NA	DK
State Adult Guardianship Program	NA	NA	DK
State Pharmaceutical Assistance	NA	NA	DK
Supported Employment	NA	NA	DK
Supported Living	NA	NA	DK
Transportation	NA	NA	DK
+ Expenditure/demand increase	0	No change in expenditure/demand	DK Don't know
- Expenditure/demand decrease	NA	Program not administered by SUA	

- Changes in expenditures and service demand are unknown because service delivery of individual programs is tracked by the Area Agencies on Aging (AAAs) at the local level.

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STATE UNIT ON AGING NON-MEDICAID HCBS EXPENDITURES

SFY 2009 (actual)	SFY 2010 (projected)	SFY 2011 (appropriation)	% Change SFY 2009–2010
\$22,000,000	\$21,000,000	\$21,000,000	-5%

MEDICAID LONG-TERM SERVICES & SUPPORTS

NUMBER OF BENEFICIARIES: WAIVERS & NURSING FACILITIES

Waiver Name	Avg. Daily Caseload			% Change
	SFY 2009	SFY 2010	SFY 2011 (planned)	SFY 2009–2010
<b>None Listed</b>				
Nursing Facility Services	Avg. Daily Census 2010		Expected Change 2011	
<b>NF Average Daily Census</b>				

LTSS EXPENDITURES (FEDERAL AND STATE)

Service	SFY 2009	SFY 2010 (Estimate)	SFY 2011 (Appropriation)	% Change SFY 2009–2010
<b>HCBS Waivers (For Older People and Adults with Physical Disabilities)</b>				
<b>Medicaid LTSS State Plan</b>				
<b>Nursing Facility</b>				

LTSS PROVIDER PAYMENT RATE CHANGES

Provider Type	SFY 2009–2010 % change	SFY 2010–2011 % change
<b>Nursing Home</b>	0	0
<b>Home Health*</b>	0	-
<b>Personal Care Services</b>	0	0
<b>HCBS Waiver Services</b>	0	0
+ Provider rate increase    - Provider rate decrease	0	No change in provider rate
		NA Not applicable

- The state is considering changing its Medicaid Home Health rate methodology to Medicare's Prospective Payment System rather than unit of service based on time. This is not expected to decrease services, but will probably reduce overall costs.

OPTIONS, OUTLOOK, AND PROMISING PRACTICES

The Medicaid agency and State Unit on Aging were asked about their intent to pursue options under health care reform, to provide their thoughts on the outlook for LTSS, and to share promising practices in their state. This section combines information from both agencies if both agencies responded.

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See the Overview for descriptions of these provisions.

State's Intent to Pursue LTSS Provisions in the Affordable Care Act	Very Likely	Somewhat Likely	Not Likely	Don't Know
State Balancing Incentive Program				X
Community First Choice Option				X
Money Follows the Person Demonstration				
1. Apply for new program		X		
2. Apply for extension of existing program				
Medical/Health Home Initiative				
1. Agency applying for planning grant				X
2. State plan amendment to establish medical/health home services				X
3. Apply to establish community health teams				X

### STATE PRIORITIES: 18–24 MONTHS

- The top priority of the State Unit on Aging is to further develop and expand Colorado's Aging and Disability Resource Center (ADRC) model, known as Adult Resources for Care and Help (ARCH), to connect individuals with available LTSS.

### STATE ISSUES

- Expiration of the enhanced FMAP and the need for replacement with state funds.

### STATE PROMISING PRACTICES

- The state's ADRC model has been very successful in connecting consumers with available services. In addition, the state developed partnerships that strengthened collaboration with participating communities. The state plans to continue expanding this ADRC model to additional areas of the state.

The information in this profile represents information available to state officials at a point in time. Surveys were conducted from June through September 2010. Colorado's fiscal year begins July 1 and ends June 30.