

State Handbook of Economic, Demographic, and Fiscal Indicators 2006

Maine



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**PUBLIC POLICY INSTITUTE
AARP**

Introduction

The *State Handbook of Economic, Demographic, and Fiscal Indicators 2006* represents the sixth edition of the state handbook series. We produce a new updated handbook biennially. It is an easy-to-use reference book for anyone in search of up-to-date information about state economic, demographic, and fiscal conditions. Policymakers, public officials, and policy analysts will find useful data on such topics as population, poverty rates, per capita state personal income, state and local revenues, expenditures, tax rates, and property tax relief programs. Gender and age comparisons are provided for some of the data. Throughout the book we use the most current data available.

This handbook facilitates state-by-state and state-national comparisons, which can serve a variety of purposes. For example, a state's tax burden can be compared with the national average or with that of other states in the region. Per capita state personal income, unemployment, and median household income can be used to assess how residents in one state fare vis-à-vis those in another.

State Economic, Demographic, and Fiscal Summaries

This part of the book features economic, demographic, and fiscal summaries of the entire United States, each state, and the District of Columbia, along with summaries for the Virgin Islands and Puerto Rico. Most of the book's information is presented in this section. Users will find statistics on several major economic indicators, such as state personal income, median household income, and employment, as well as on population and poverty, distribution of household income, revenues, expenditures, tax rates, and debt ratio measures.

A section on state-specific property tax relief summarizes homestead exemptions and credits, circuit breakers, and tax deferral programs, all of which are defined in the source notes and explanations section at the end of the book. We did not include all of the property tax rates, because they can vary within states, and because data on the varying rates are not easily available. In addition, nominal rates often do not equal effective rates.

Homestead exemptions are reductions in the amount of assessed property value subject to taxation. When reporting homestead exemptions, we note the assessed property value; however, the value of the tax reduction depends not only on the assessed property value but also on the fractional assessment level. For example, the fractional assessment percentage in Alabama is 10 percent for residential property, so the *reported* exemption value of \$4,000 translates into an exemption of \$40,000 in fair market value (\$4,000 divided by 0.1). For this reason, assessed values must first be converted into fair market values before comparing homestead exemptions among states.

The section on state and local general revenues and expenditures shows revenues and expenditures per capita and as a percentage of state personal income, as well as average annual changes from 1992 to 2002. The year 2002 was the most current year that we could obtain revenue and expenditure data from the U.S. Census Bureau. Comparisons can be made between each state and the national average of the amounts spent on expenditure programs. State and local debt information is provided on a per capita basis and per \$1,000 of personal income. The composition of short-term and long-term debt is also presented.

We have made some changes in the contents of the economic, demographic, and fiscal summaries since the 2003 *Handbook*. First, we now provide more current information on poverty rates by age and gender and the percent of households by age and income, thanks to the new American Community Survey (ACS) by the Census Bureau. The ACS features a much larger sample size (about 800,000 households that will increase to 3 million households in 2005) than the Current Population Survey (CPS) (about 100,000 households). State data are available on a more timely basis; instead of having to wait for the decennial census, users can obtain new data yearly.

Since we are now collecting poverty rate data from the ACS instead of the CPS, we no longer report the poverty rate in the economic indicators table (the first table in the state summaries). This is because we cannot make a 10-year comparison of state poverty rates until ACS has 10 years of poverty data.

Second, we added health and long-term care state income tax exemptions and credits. We describe only those state tax exemptions and credits that are more generous than what are available on the federal return. Therefore, we exclude tax exemptions, e.g., medical savings account deductions, which are found in federal adjusted gross income. Further, we exclude state itemized deductions, since we only want to describe tax exemptions and credits that benefit all taxpayers, not just those who itemize. Therefore, all the state health and long-term care tax provisions described here are available to all state filers, whether they itemize or not. Finally, since we are only interested in the general population, we exclude state health and long-term care tax breaks that are targeted specifically for self-employed persons.

Third, we described how the state tax income base is related to the federal income tax base, such as federal adjusted gross income. The state income tax base may be unrelated to the federal base; it may link to federal adjusted gross income (AGI), federal taxable income, or to federal gross income. If state taxable income is unrelated to federal income, we say that the state's income tax base is not directly related to federal income.

Fourth, we highlighted the minimum income levels at which taxpayers must file their state income taxes. Fifth, because some states have local expenditure limits which may affect the amount of property taxes collected, we describe how localities limit the growth of their expenditures.

Tables and U.S. Maps

The handbook provides tables and maps of selected state economic, demographic, and fiscal data (found primarily in the economic, demographic, and fiscal summaries part). This presentation of the data makes it easy to compare any or all states and the District of Columbia on such economic indicators as per capita income or gross state product. The tables provide state rankings for easy comparisons. We do not include Puerto Rico and the Virgin Islands because the data are either unavailable or not as current as state data, in the tables.

Data Sources and Explanations

Data sources and explanations of concepts or terms can be found in this part of the handbook. Most of the information in the handbook comes from the U.S. Bureau of the Census, including poverty rate by age group and household income by age group from the American Community Survey, median household income from the Current Population Survey, population estimates by age group based on decennial census data, and revenues and expenditures from the Census of Governments.

We collected economic data, such as per capita income and gross state product, from the U.S. Bureau of Economic Analysis and employment data from the U.S. Bureau of Labor Statistics. In addition, we obtained tax rate and property tax relief information from a survey of state and local government offices, such as state legislative offices and state and local assessors' offices.

For Puerto Rico and the Virgin Islands, we collected household income, poverty rate, and population data from U.S. decennial census data. Employment data came from the U.S. Bureau of Labor Statistics (Puerto Rico) and the Virgin Island's Bureau of Economic Research. Per capita income came from Puerto Rico's Department of the Treasury and the U.S. Census Bureau (Virgin Islands). Tax rates, general revenue, and general expenditure data came from Puerto Rico's Department of the Treasury, the Virgin Islands Office of Management and Budget (revenues), the U.S. Internal Revenue Service (income tax data), and the Virgin Islands Bureau of Internal Revenue (miscellaneous tax data).

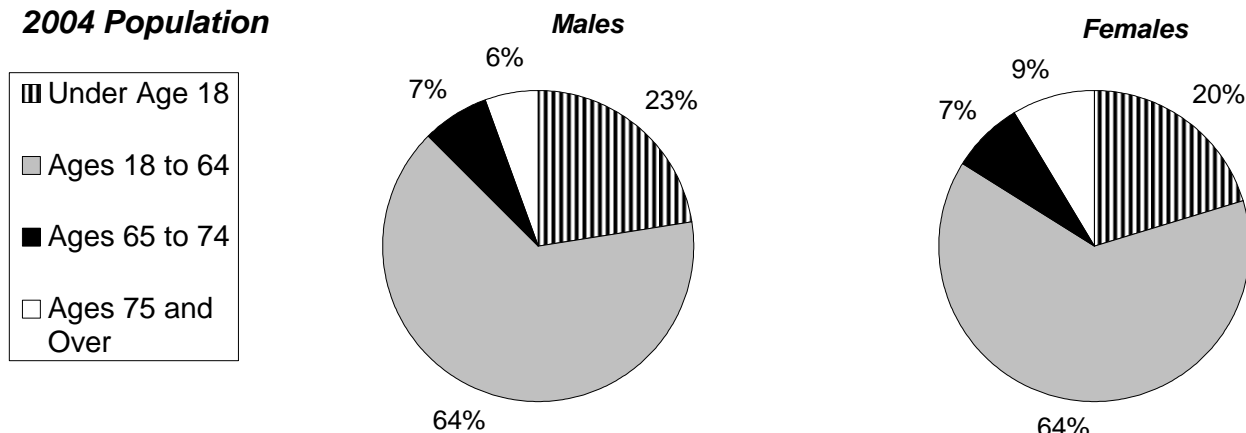
As state and local economic conditions and demographic patterns change, policymakers may consider adjusting their policies on taxes and spending programs. These adjustments become more difficult when economic and demographic changes depart from historical trends. It is our belief that this publication will contribute to more informed public policy decisions by identifying significant economic, demographic, and fiscal changes.

Maine

Economic Indicators	1994		2004		Average Annual Change 1994-2004	
	ME	US	ME	US	ME	US
	Per Capita Income.....	\$19,387	\$22,172	\$29,973	\$33,041	4.5%
Median Household Income	\$30,316	\$32,264	\$41,363	\$44,389	3.2%	3.2%
Gross State Product (in millions).....	\$26,204	\$6,865,513	\$43,336	\$11,665,595	5.2%	5.4%
Full- and Part-Time Positions (in thousands).....	708	145,224	814	170,104	1.4%	1.6%
Employed Persons (in thousands)	589	123,060	667	139,251	1.3%	1.2%
Unemployment Rate.....	6.4%	6.1%	4.6%	5.5%	n/a	n/a

Sources: U.S. Bureau of the Census, U.S. Bureau of Economic Analysis, and the U.S. Bureau of Labor Statistics

2004 Population



Population and Poverty	Population				Poverty Rate	
	1994	2004	Percentage Change 1994-2004		2004	
	ME	ME	ME	US	ME	US
Total Population.....	1,237,687	1,317,253	6.4%	12.8%	12.3%	13.1%
Males.....	602,448	643,143	6.8%	13.8%	11.0%	11.6%
Under Age 18.....	157,080	144,796	-7.8%	7.8%	16.3%	18.3%
Ages 18 to 64.....	375,871	417,767	11.1%	16.7%	10.1%	9.6%
Ages 65 to 74.....	42,320	44,956	6.2%	1.6%	3.6%	6.5%
Ages 75 and Over.....	27,177	35,624	31.1%	28.8%	8.9%	6.8%
Females.....	635,239	674,110	6.1%	11.9%	13.6%	14.5%
Under Age 18.....	148,693	137,333	-7.6%	8.1%	17.9%	18.6%
Ages 18 to 64.....	384,479	427,606	11.2%	14.6%	12.5%	13.6%
Ages 65 to 74.....	52,459	50,445	-3.8%	-3.6%	8.4%	9.7%
Ages 75 and Over.....	49,608	58,726	18.4%	19.6%	16.1%	13.3%

Source: U.S. Bureau of the Census

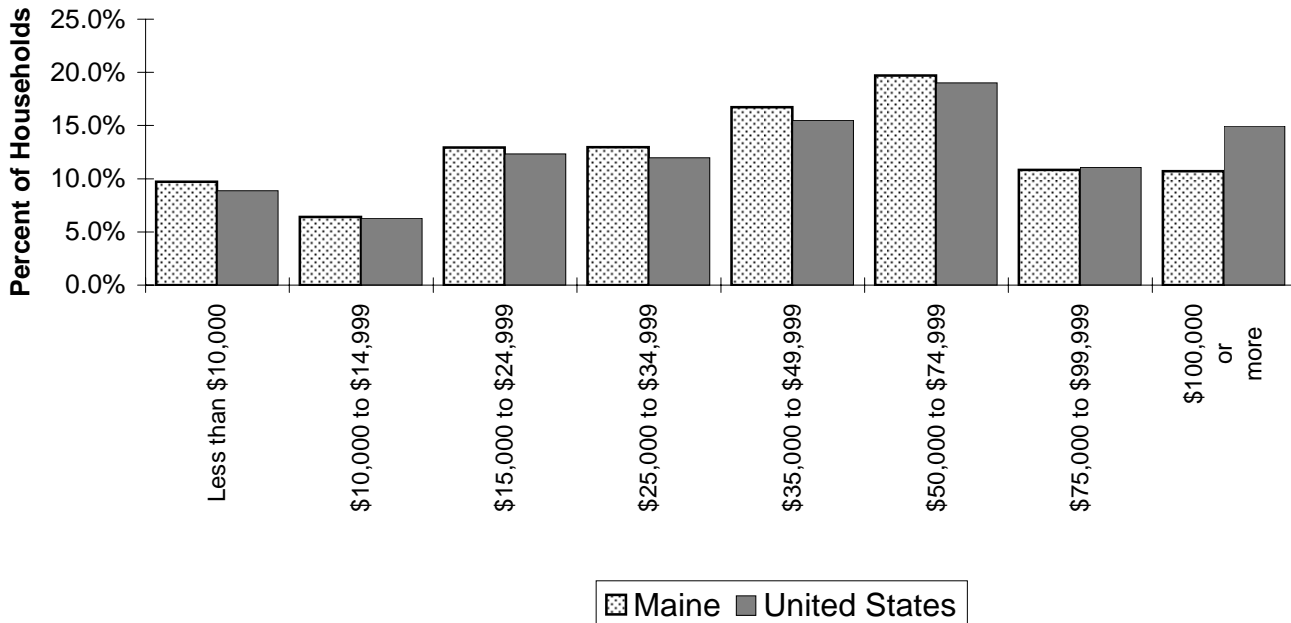
Maine

Percent Distribution of Households by Age of Householder and Income, 2004

Age of Householder	Less than \$10,000	\$10,000 to \$14,999	\$15,000 to \$24,999	\$25,000 to \$34,999	\$35,000 to \$49,999	\$50,000 to \$74,999	\$75,000 to \$99,999	\$100,000 or more	All Households
Under 25 years.....	27.1%	8.6%	12.6%	29.1%	17.6%	5.0%	0.0%	0.0%	100.0%
25 to 44 years.....	8.1%	2.7%	10.5%	11.4%	19.0%	25.4%	12.1%	10.6%	100.0%
45 to 64 years.....	7.4%	4.0%	10.0%	10.2%	16.5%	22.0%	14.1%	15.8%	100.0%
65 years and over.....	12.7%	16.2%	22.2%	16.9%	13.5%	9.7%	4.9%	3.7%	100.0%
Maine (all ages).....	9.7%	6.4%	12.9%	13.0%	16.7%	19.7%	10.8%	10.7%	100.0%
United States (all ages).	8.9%	6.3%	12.3%	12.0%	15.5%	19.0%	11.1%	15.0%	100.0%

Source: U.S. Bureau of the Census

Percent of Households by Household Income Bracket, 2004



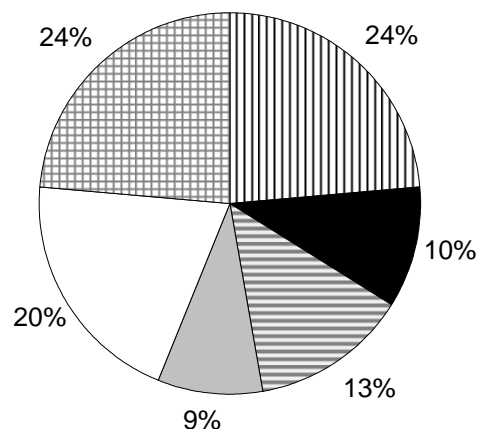
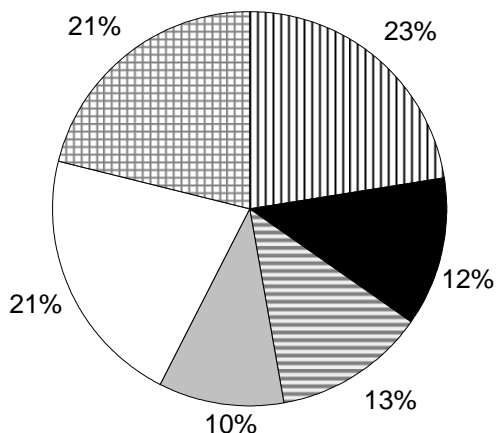
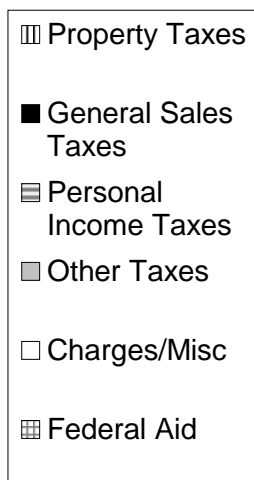
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State and Local General Revenues, FY 2002	General Revenues (millions)	Per Capita		Percent of Personal Income		Average Annual Revenue Change 1992-2002	
		ME	US	ME	US	ME	US
		Total General Revenues.....	\$8,077	\$6,224	\$5,851	23.0%	19.3%
Own Sources.....	\$6,176	\$4,759	\$4,599	17.6%	15.2%	5.2%	5.2%
Taxes.....	\$4,541	\$3,499	\$3,143	12.9%	10.4%	5.3%	4.9%
Property Taxes.....	\$1,912	\$1,473	\$969	5.4%	3.2%	6.0%	4.5%
General Sales Taxes.....	\$836	\$644	\$774	2.4%	2.6%	3.8%	5.4%
Personal Income Taxes.....	\$1,073	\$827	\$705	3.1%	2.3%	6.1%	5.8%
Other Taxes.....	\$720	\$555	\$695	2.1%	2.3%	4.2%	4.3%
Charges/Miscellaneous.....	\$1,635	\$1,260	\$1,456	4.7%	4.8%	4.9%	5.7%
Federal Aid.....	\$1,901	\$1,465	\$1,252	5.4%	4.1%	6.6%	7.2%

Source: U.S. Bureau of the Census (2002 data are the most current available.)

1992 General Revenue

2002 General Revenue



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I. Personal Income Tax (2004)

State Income Tax Base

Maine's income tax base is linked to federal adjusted gross income.

Filing Requirements

Taxpayers must file if they are required to file a federal return and if their taxable Maine income results in having income tax liability.

Rate Structure

Single		Married, Filing Jointly	
<u>Taxable Income</u>	<u>Rate</u>	<u>Taxable Income</u>	<u>Rate</u>
First \$4,350	2.0%	First \$8,700	2.0%
\$4,350 - \$8,650	4.5%	\$8,700 - \$17,350	4.5%
\$8,650 - \$17,350	7.0%	\$17,350 - \$34,700	7.0%
Over \$17,350	8.5%	Over \$34,700	8.5%

Public and Private Pension Exemptions \$6,000 exemption reduced by Social Security and Railroad Retirement benefits (except for military pensions)

Military Pension Exemption \$6,000 exemption

Social Security Benefits Full exemption

Standard Deductions and Personal Exemptions Combined

Under age 65 \$7,700 (single); \$13,850 (married, filing jointly; both spouses are under age 65)

Age 65 or older \$8,650 (single); \$15,750 (married, filing jointly; both spouses are age 65 or older)

Long-Term Care Insurance Deduction Long-term care insurance premiums can be deducted; however, any premiums that are deducted must be reduced by any premiums claimed as a Maine itemized deduction

Elderly Tax Credit

Twenty percent of the federal elderly tax credit can be claimed.

Local Income Taxes None

Sources: AARP 2005 telephone survey of state legislative staff, state departments of revenue, state controllers' offices, state assessors' offices, and state treasury offices.

II. General Sales Tax Rates (2004)

State 5.0%
Combined state/local tax rates 5.0%

III. Miscellaneous Tax Rates (2004)

Corporate income (highest marginal rate)..... 8.93% On income over \$250,000
Gasoline (per gallon) \$0.252
Cigarette (per pack of 20) \$1.00
Beer (per gallon)..... \$0.35

IV. Real Property Tax Relief Programs (2005)

Homestead Exemption*

Requirements	Benefits
All homeowners	\$13,000 assessed value
Blind homeowners	\$4,000 assessed value
WWI veterans age 62 or older	\$7,000 assessed value
WWI widows of veterans age 62 or older.....	\$7,000 assessed value
Other veterans age 62 or older	\$5,000 assessed value
Other widows of veterans age 62 or older	\$5,000 assessed value
Disabled (paraplegic) and dependents	\$47,500 assessed value

*All exemption amounts assume that real property is assessed at 100% of the fair market value.

Circuit Breaker

Requirements	Benefits
Homeowners and renters age 62 or older or disabled age 55 or older whose income is \$12,400 or less (single with no dependents) or \$15,300 or less (with a spouse or dependents)	Up to a \$400 tax credit*

Starting in 2005, for property taxes in 2004, homeowners and renters whose income is \$74,500 or less (single with no dependents) or \$99,500 or less (someone with a spouse or dependents)..... Up to a \$2,000 tax credit*

*Any homeowner or renter who qualifies for both circuit breaker programs will receive a tax credit equal to the larger of the two programs.

Sources: AARP 2005 telephone survey of state legislative staff, state departments of revenue, state controllers' offices, state assessors' offices, and state treasury offices.

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Deferral Program

Requirements

Benefits

Homeowners age 65 or older who first applied to the program in 1990, whose income is \$32,000 or less Full deferral of property taxes

V. Real Property Tax Limits, Caps, or Freezes (2005)

In 2005, the state legislature passed property tax caps affecting counties and municipalities. When state and local tax burdens (state and local taxes as a percentage of personal income) are in the top one-third of states, county and municipal property taxes cannot increase by more than the 10-year average in real personal income growth (up to 2.75%) plus the growth rate in all new real property.

When state and local tax burdens are in the middle one-third of states, county and municipal property taxes cannot increase by more than the 10-year average in real personal income growth plus the forecasted growth in the CPI plus the growth rate in all new real property. The property tax caps can be overridden through referenda, court orders or decrees, unfunded state or federal mandates, or extraordinary events, such as natural disasters.

Sources: AARP 2005 telephone survey of state legislative staff, state departments of revenue, state controllers' offices, state assessors' offices, and state treasury offices.

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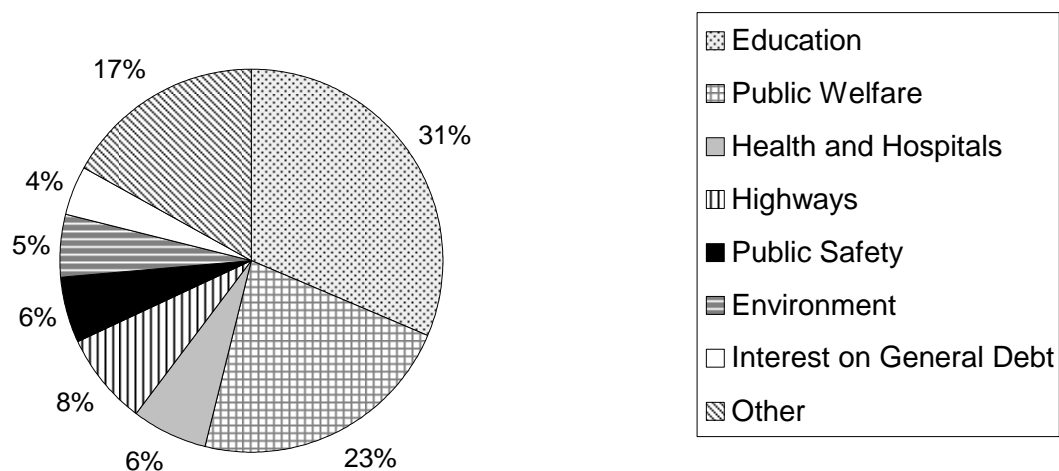
State and Local General Expenditures, FY 2002	General Expenditures (millions)	Per Capita		Percent of Personal Income		Average Annual Expenditure Change 1992-2002	
		ME	US	ME	US	ME	US
		State/Local Direct General Expenditures	\$7,984	\$6,152	\$6,026	22.7%	19.9%
To State/Local Government	\$7,948	\$6,124	\$6,011	22.6%	19.9%	5.4%	5.9%
Education*	\$2,491	\$1,920	\$2,065	7.1%	6.8%	4.4%	6.2%
Public Welfare	\$1,792	\$1,381	\$971	5.1%	3.2%	6.0%	6.1%
Health and Hospitals	\$500	\$385	\$508	1.4%	1.7%	9.2%	5.2%
Highways	\$618	\$476	\$401	1.8%	1.3%	4.6%	5.5%
Public Safety*	\$449	\$346	\$545	1.3%	1.8%	4.4%	6.3%
Environment	\$424	\$327	\$356	1.2%	1.2%	3.5%	5.1%
Interest on General Debt	\$329	\$253	\$262	0.9%	0.9%	1.6%	3.1%
Other	\$1,346	\$1,037	\$904	3.8%	3.0%	8.4%	6.5%
To Federal Government	\$36	\$28	\$15	0.1%	0.1%	17.2%	1.9%

*Education includes higher and lower education; public safety includes police, fire, corrections, and protection and inspection.

Source: U.S. Bureau of the Census (2002 data are the most current available.)

State and Local General Expenditures, FY 2002

(excluding payments to federal government)



2002 Debt Ratio Measures	Total Debt Outstanding			Long-term Debt		Short-term Debt	
	Debt (billions)	Per Capita	Per \$1,000 of Personal Income	Debt (billions)	Percent of Total	Debt (billions)	Percent of Total
Maine (State and Local)	\$6.3	\$4,890	\$180.77	\$6.3	99.3%	\$0.05	0.7%
United States	\$1,681.4	\$5,839	\$192.88	\$1,638.1	97.4%	\$43.24	2.6%

Source: U.S. Bureau of the Census